**DATE:** May 8, 2025

**TO:** Board of Agriculture, Trade and Consumer Protection

**FROM:** Randy Romanski, Secretary

Adam Brock, Administrator, Division of Food and Recreational Safety

SUBJECT: ATCP 82, Bulk Milk Collection, Sampling, and Transport

TO BE PRESENTED BY: Max Huebner

#### **REQUESTED ACTION:**

At the May 8, 2025, DATCP Board meeting, the Department will ask the Board to approve a final draft of ch. ATCP 82 relating to Bulk Milk Collection, Sampling, and Transport.

#### **SUMMARY:**

DATCP licenses bulk milk tankers and bulk milk weigher and samplers under authority of ch. 93 of the Wisconsin Statutes. The activities regulated by ch. ATCP 82 serves an essential part of the dairy sector. It is essential that Department actions are completed in a way that does not create an unnecessary hindrance or economic penalty on industry workers while ensuring proper maintenance and cleanliness of equipment used to produce, sample, and transport dairy products. Rules for these businesses are spelled out in ch. ATCP 82.

This rule revision will update the following: 1) references and standards for bulk milk collection, sampling, and transport; 2) definitions, 3) licensing and documentation requirements, 4) licensing and fee structure, and 5) provisions ensuring proper food safety. The rule revision also supports technological innovations including electronic record keeping devices, in-line sampling systems, and the expanded use of silos while keeping language flexible to account for future enhancements.

### **Public Hearings**

The Department held a public hearing on this rule on January 9<sup>th</sup>, 2025 at the Prairie Oaks State Office Building and virtually via Teams.

A public hearing notice were posted at the State Legislature's Active Rules Clearinghouse website and in the Administrative Register. A total of thirty-five persons/organizations attended the hearings and/or submitted comments. Feedback received from industry groups and organization representatives was generally in support of the proposed rule change.

# Changes from the Hearing Draft

The Department incorporated all technical corrections suggested by the Legislative Council Rules Clearinghouse. Changes based on the public hearings and comments sent to the Department are discussed above under "Public Hearing" section.

# Next Steps

If the Board approves this final draft rule, the Department will submit the final draft rule to the Governor for written approval. If the Governor approves the final rule, the Department will then submit the rule to the Legislature for legislative committee review. If the Legislature has no objection to the rule, the Department Secretary will sign the final rulemaking order and transmit it for publication. The rule will take effect on the first day of the month following publication.

# THE DEPARTMENT OF AGRICULTURE, TRADE AND CONSUMER PROTECTION'S PROPOSED ORDER TO ADOPT PERMANENT RULES

#### PROPOSED ORDER

The Wisconsin Department of Agriculture, Trade and Consumer Protection hereby adopts the following rule to repeal ss. ATCP 82.04 (9), (10), (11), and 82.10 (2) (c); to renumber ss. ATCP 82.10 (8) (b), 82.12 (2) (a), (b), (c), and (d); to renumber and amend ss. ATCP 82.01(1), (4), 82.10 (2) (b), (8) (a), (8) (c), and 82.16; to amend ss. ATCP 82.01 (1), (1s), (3), (5), (7), (7m) (b), (8), (9), and (10), 82.02 (3) (a), (5) (a), (b), (6) (a), and 7 (a), 82.04 (1) (intro.), (2), (6) (a), (b), and (8), 82.06 (1), 82.08 (1) (d), (2) (a), (4) (a) (intro.), (b), (c), (6) (b) (intro.), and (6) (d), 82.10 (1) (a), (2) (h), (4) (a), (6) (a), (b), (c), (7), (8) (title), (9) (a), (b) (intro.), (b) (1), (10) (intro.), (10) (b), (c), (d), (e), (11) (a), (am) 1., 4., and (b), 82.12 (1) (b), (c), and (5) (a), 82.14 (title), (1), and (2); and to create ss. ATCP 82.01 (4) (a), (b), (c), (d), (9e), (9m), and (9s), 82.08 (1) (e), 82.10 (2) (b) (1), (2), (3), (4), (8) (bg), (cr), (9) (b) 1m. and (9) (c), 82.12 (1) (bm), (2) (ae) (title.), (bm) (title.), (1), (cs) (title.), (1), and (2), 82.16 (title), (1g) (title.) and (1g) (intro.); relating to Bulk Milk Collection, Sampling, and Transportation, and affecting small businesses.

#### Analysis Prepared by the Department of Agriculture, Trade and Consumer Protection

Statute Interpreted: s. 97.21, Stats. (Milk haulers and milk distributors) and s. 98.146, Stats. (Licensing milk weighers and samplers).

Statutory Authority: ss. 93.07 (1), 97.09 (4), 97.21 (6), and 98.146(4), Stats.

# Explanation of Statutory Authority

The Wisconsin Department of Agriculture, Trade and Consumer Protection (department) has broad general authority, under s. 93.07 (1), Stats., to adopt rules to implement programs under its jurisdiction. The department also has general authority under s. 97.09 (4), Stats., to adopt rules specifying standards to protect the public from the sale of adulterated or misbranded foods. The department has specific authority to promulgate rules related to milk haulers in s. 97.21 (6), Stats., which allows the department to establish rules related to the following: fees and regulations for bulk milk tanker operators and milk distributors; standards for the construction, maintenance and sanitary operation of bulk milk tankers, milk distribution vehicles and milk distribution facilities; the design, installation, cleaning and maintenance of equipment and utensils; personnel sanitation; storage and handling of milk and fluid milk products; identification of

bulk milk tankers and milk distribution vehicles; and record keeping. The department has authority under s. 98.146, Stats. to license bulk milk weigher and samplers, and to establish a fee for licensing inspection and reinspections.

#### Related Statutes and Rules

Wisconsin's milk haulers are governed by ch. 97, Stats. (Food, Lodging, and Recreation). Milk haulers and milk distributors are regulated under s. 97.21, Stats. (Milk haulers and milk distributors). Bulk milk weigher and samplers are governed by ch. 98, Stats. (Weights and Measures). Wis. Adm. Code ch. ATCP 65, (Milk and Milk Products), interprets ch. 97, Stats., as it relates to milk and milk products. Wis. Adm. Code ch. ATCP 82, (Bulk Milk Collection, Sampling, and Transportation), interprets chs. 97 and 98, Stats., as it relates to bulk milk collection, sampling, and transportation.

#### Plain Language Analysis

As of July 2024, Wisconsin has 5,085 licensed grade A milk producers and 785 grade B milk producers. The milk from each of these farms is shipped to one of 50 grade "A" dairy plants and 404 grade B dairy plants. The department licenses approximately 2,485 bulk milk weigher and samplers (BMWS), 3,265 bulk milk tankers (BMT), and 80 bulk milk tanker cleaning facilities (BMTCF) throughout the state. A BMWS collects official milk samples and may transport raw milk or fluid milk products. A BMT is a mobile bulk container used to transport milk, milk products, whey, or whey cream in bulk. A BMTCF is a facility where a bulk milk tanker or its appurtenances are cleaned and sanitized. All of these groups need to conform, or ensure conformity, to certain requirements including construction, maintenance, cleaning, and sanitation in order to meet applicable food safety requirements.

The department is proposing to modernize Wis. Admin. Code ch. ATCP 82 with an overhaul of the definitions section, modernization of licensing and documentation requirements, updating of the licensing and fee structure, and enhancement of provisions ensuring proper food safety. Rule revisions also support technological innovations including electronic record keeping devices, in-line sampling systems, and the expanded use of silos while keeping language flexible to account for future enhancements. The department also received consent of the Attorney General to incorporate the 3-A Sanitary Standards for Stainless Steel Automotive Transportation Tanks for Bulk Delivery and Farm Pick-Up Service by reference.

After receiving public comment, the definition of "Bulk Milk Tanker" in s. ATCP 82.01 (1) was updated to remove the comma after "fluid", several sections were updated to remove unnecessary uses of the words "that" or "which", the word "complete" was removed from s. ATCP 82.01 (5), the word "immediate" was removed from the proposed definition of "single farm pick-up" in s. ATCP 82.01, the period of time the department has to grant or deny an application for a bulk milk tanker grade A permit was increased to 40 days in s. ATCP 82.02 (3), "another regulatory agency" was added to the allowable inspectors under s. ATCP 82.02 (7) (a), the word "renewal" was added to the proposed language for s. ATCP 82.02 (8) to differentiate it from previous sections, the proposed language for s. ATCP 82.08 (1) (d) was changed to keep the phrase "tanker unless", the proposal to repeal ch. 82.08 (3) (c) was removed, the proposed addition of ch. 82.08 (4) (a) (5) was removed, s. ATCP 82.10 (1) (a) was updated to say "once" instead of "one", the formatting of temperature requirements listed in ch. 82.10 (6) (a) were updated for consistency with the remainder of the chapter, the addition of "designated person" in s. ATCP 82.10 (6) (c) was adjusted to for clarification and the wording of the sanitizing requirements in the same section were modified, the phrase "or unclean" was added to s. ATCP 82.10 (7), the phrasing of s. ATCP 82.10 (8) (a) was updated for clarity, the requirement to include the BMWS license expiration date on the collection record was removed from s. ATCP 82.10 (10) (b), s. ATCP 82.10 (11) (a) was updated for clarity, verbiage eliminating the need for a BMWS to indicate a partial pick up if the recording device shows the volume of milk in the storage vessel was added to s. ATCP 82.10 (11) (am) (4), and additional language was included in s. ATCP 82.12 (1) (b) to clarify which sections apply to which type of sampling equipment along with which parties any abnormalities should be reported to, if they are found,

This rule aligns Wisconsin's regulations with the U.S. Department of Health and Human Services Public Health Service and Food and Drug Administration *Grade "A" Pasteurized Milk Ordinance* (PMO), 2019 Revision, and neighboring states for licensing and permitting of grade A tankers and bulk milk weigher and samplers. By maintaining consistency with the PMO, Wisconsin's rule is consistent with requirements in Illinois, Iowa, Michigan, and Minnesota.

# Summary of, and Comparison with Existing or Proposed Federal Statutes and Regulations

The PMO establishes minimum standards for regulation of grade A milk and milk products. States must set regulatory standards equivalent to, or more stringent than, those in the PMO to be allowed to ship grade A milk and milk products in interstate commerce.

# Summary of Actions Related to Preliminary Comment Period and Public Hearing on Statement of Scope

The Joint Committee for Review of Administrative Rules did not require a preliminary public hearing and comment period within 10 days after the Statement of Scope (SS 011-23) publication in the Wisconsin Administrative Register on January 30, 2023.

### Comparison with Rules in Adjacent States

#### Illinois

Illinois regulates licensing and permitting of grade A tankers and bulk milk weigher and samplers under the Illinois Compiled Statutes, Grade A Pasteurized Milk and Milk Products Act, (410 ILCS 635/). Illinois completes inspections and issues a grade A permit after inspection. Illinois charges fees associated with these grade A inspections. Section 5.1 of the Grade A Pasteurized Milk and Milk Products Act states the Illinois Department of Public Health shall charge a fee of \$100 for each permit issued to a milk plant, \$50 for each permit issued to a receiving station, \$25 for each permit issued for a milk tank truck, and \$100 for each certified pasteurizer sealer. In addition to such fees, the Illinois Department of Public Health shall assess a late fee if an application for renewal is received after the expiration date of the existing permit. The late fee shall be \$50 for a permit issued to a milk plant, \$25 for a permit issued to a receiving station, transfer station, or cleaning and sanitizing facility, and \$15 for a permit issued to a milk hauler-sampler. Illinois adopts the PMO as part of their dairy regulations under Illinois Administrative Code Title 77, Chapter I, Part 775.20. The PMO allows for regulatory agencies to impose a monetary penalty in lieu of permit suspension.

#### Youva

Iowa adopts the PMO and regulates licensing and permitting of grade A tankers and bulk milk weigher and samplers under the Iowa Grade 'A' Milk Inspection Law (91 Acts, ch. 74, §11). Iowa completes inspections and issues a grade A permit after inspection. Iowa charges fees associated with these grade A inspections. The Iowa Grade 'A' Milk Inspection Law states the Department shall charge a fee no greater than \$2,000 for each permit issued to a milk plant, no greater than \$400 for a receiving station, no greater than \$20 for a milk hauler, and no greater than \$50 for bulk milk tankers. A reinspection fee exists for all permits required that shall not be greater than \$40. A person who renews a permit and submits any accompanying renewal fee more than 30 days after the date that the renewal period expires shall pay a late fee equal to 10% of the of the permit renewal fee - however, in no instance shall the fee be less than

\$25. Iowa adopts the PMO as part of their dairy regulations under Section 192.102 of the Iowa Grade 'A' Milk Inspection Law. The PMO allows for regulatory agencies to impose a monetary penalty in lieu of permit suspension.

### Michigan

Michigan adopts the PMO and regulates licensing and permitting of grade A tankers and bulk milk weighers and samplers under the Michigan Compiled Laws (MCL), Grade A Milk Law of 2001 (Act 266 of 2001). Michigan completes inspections and issues a grade A permit after inspection. Michigan charges fees associated with these grade A inspections. Sections 288.501 and 288.503 of the Grade A Milk Law of 2001 state the Michigan Department of Agriculture shall charge a license or renewal fee annually for dairy plants. The fee varies by the amount of production at the plant, but the fee shall not exceed \$1,600 per year. A \$10 late fee may be imposed each business day the application is late; however, the fee shall not exceed \$100. Each receiving station or transfer station must be licensed or permitted at a rate of \$250 per year. Each milk tank truck cleaning facility that cleans milk contract surfaces of milk tank trucks that is not a part of a dairy plant will be licensed or permitted at a rate of \$250 per year - facilities that are a part of a dairy plant do not have to pay a separate licensing fee. Each milk transportation company must be licensed at a rate of \$50 per year. Each milk tank truck must be licensed or permitted at a rate of \$20 each year. A hauler/sampler license shall be issued to anyone picking up and sampling grade A milk, and this license shall incur a fee of \$50 every two years, with an allowance for the initial license fee to be paid in two \$25 installments. The Michigan Department of Agriculture may assess a \$300 fee on any licensee or permittee requiring the performance of two or more consecutive reinspections or for compliance of items found in violation. Michigan adopts the PMO as part of their dairy regulations under Section 288.490 of the Grade A Milk Law of 2001. The PMO allows for regulatory agencies to impose a monetary penalty in lieu of permit suspension.

#### Minnesota

Minnesota adopts the PMO and regulates licensing and permitting of grade A tankers and bulk milk weighers and samplers under the Minnesota Statutes, Dairy Law (chapter 32D). Minnesota completes inspections and issues a grade A permit after inspection. Minnesota charges fees associated with these grade A inspections. The Dairy Law states a person collecting milk from a dairy farm and transporting the milk by bulk pickup from farm to plant must obtain a bulk milk hauler and sampler license, which shall include an initial and annual renewal fee of \$60. A \$30 late fee shall be imposed if a late renewal occurs. All farm bulk milk pickup tankers, milk transports, and tankers used to transport milk products must obtain a permit every twelve months at a fee of \$25 per tanker. A pasteurization plant requesting grade A inspection must pay an annual inspection fee of no more than \$500. A manufacturing plant that pasteurized milk or milk by-products must pay an annual fee based on the number of pasteurization units, but the fee must not exceed \$140 per unit. A dairy plant operator must pay a monthly fee of 1.1 cents per hundredweight of milk purchased the previous month. Michigan adopts the PMO as part of their dairy regulations under Section 32D.02 (8) (b) of the Dairy Law. The PMO allows for regulatory agencies to impose a monetary penalty in lieu of permit suspension.

#### Summary of Factual Data and Analytical Methodologies

The rule changes were developed in response to recent technological advancements, changes to industry best practices, and updates to expectations surrounding food safety. Department staff met with industry representatives including members of the Wisconsin Association of Dairy Plant Field Representatives, the Wisconsin Milk Haulers Association, the Wisconsin Cheese Makers Association, and private industry representatives, Between October 24, 2023 and May 13, 2024, this group met nine times.

Analysis and Supporting Documents used to Determine Effect on Small Business or in Preparation of an Economic Impact Analysis

The PMO makes no distinction between large and small businesses in establishing requirements for collection, sampling and transport of grade A milk and milk products.

### Fiscal Estimate and Economic Impact Analysis

The Fiscal Estimate and Economic Impact Analysis is attached.

#### Effect on Small Business

The department believes the changes proposed will have minimal effect on small businesses, as the proposed rule aligns with industry standards. The expanded use of trained industry operators in place of BMWS will reduce the financial burden of obtaining and maintaining a license. The proposed rule includes a modest increase in the licensing and reinspection fee for BMWS (from \$60 to \$75) along with the reinspection fee (\$60 to \$75) and fee for operating without a permit for BMT (\$100 to \$125). In the past 24 months, only seven BMT Reinspections have been conducted. All grade A dairy businesses, whether large or small, must meet regulations that are substantially in compliance with the PMO in order to collect, sample, and transport grade A milk and milk products, and no special accommodation may be made for small businesses.

# The Department's Regulatory Review Coordinator

The Department's Regulatory Review Coordinator may be contacted by: Email at <a href="mailto:Bradford.Steinel@wisconsin.gov">Bradford.Steinel@wisconsin.gov</a>
Telephone at (608) 224-5024

The Regulatory Flexibility Analysis is attached.

#### **Department Contact Person**

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#### Where Comments May Be Submitted:

Questions and comments related to this rule may be directed to:

### By mail to:

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# RULE TEXT

1	SECTION 1. ATCP 82.01 (1), (1s), and (3) are amended to read:
2	ATCP 82.01 (1) "Bulk milk tanker" means a mobile bulk container used to transport milk, fluid;
3	milk products, whey, or whey cream in bulk from a dairy farm, or to, or from, a dairy plant in this state.
4	"Bulk milk tanker" includes a mobile bulk container which is permanently mounted on a motor vehicle or
5	which is designed to be towed by a motor vehicle, and includes all equipment and accessories related to
6	the mobile bulk container. "Bulk milk tanker" does not include a mobile bulk container which is used by a
7	milk producer solely to transport that the producer's own milk to the milk producer's bulk tank or to a
8	licensed dairy plant operated by the milk producer.
9	(1s) "Bulk milk weigher and sampler" means any person who collects official milk samples and
10	may transport raw milk from a farm, or raw milk or fluid milk products to, or from, a dairy plant,
11	receiving station, or transfer station measures milk for payment purposes or collects official milk samples,
12	or both, and is licensed under this chapter.
13	(3) "Dairy farm" means any place where one or more milking animals are kept for the production
14	of milk a dairy farm as defined in s. 97.22 (1) (a), Stats., operated by a milk producer and includes a
15	milkhouse.
16	SECTION 2. ATCP 82.01 (4) is renumbered to ATCP 82.01 (4) (intro.) and, as renumbered, is
17	amended to read:
18	(4) (intro.) "Dairy plant" means any place where a dairy product is manufactured or processed
19	for sale or distribution as human food, and includes a receiving station or transfer station. of the
20	following:
21	SECTION 3. ATCP 82.01 (4) (a), (b), (c), and (d) are created to read:
22	ATCP 82.01 (4) (a) A place where a dairy product is manufactured or processed for sale or
23	distribution as human food.

24	(b) A receiving station.
25	(c) A transfer station.
26	(d) For the purposes of assigning milk producer license application responsibilities, a milk
27	contractor, or any business under par. (a) or (b) of this subsection, that submits a milk producers license
28	application on behalf of a milk producer and thereby certifies that the milk producer's dairy farm and
29	milking operations comply with applicable requirements of ch. ATCP 65.
30	SECTION 4. ATCP 82.01 (5), (7), (7m) (b), (8), and (9) are amended to read:
31	ATCP 82.01 (5) "Milk" means the lacteal secretion of milking animals and includes skim milk
32	and cream normal lacteal secretion that is not visibly changed in color, odor, or texture, practically free of
33	colostrum, obtained by the milking of one or more healthy milking animals, and includes skim milk and
34	<u>cream</u> .
35	(7) "Milk producer" means any person who owns or operates a dairy farm, and sells or
36	distributes milk produced on that farm a milk producer as defined in s. 97.22 (1) (f), Stats.,
37	(7m) (b) Other hooved animals or camelid mammals whose milk is collected and distributed for
38	human consumption.
39	(8) "Processing plant" means processing plant as defined in s. 97.20 (1) (h) a dairy plant engaged
40	in pasteurizing, processing, or manufacturing milk or dairy products where dairy products as defined in s.
41	97.20 (1) (b) are processed.
42	(9) "Receiving station" means a facility which is designed for the receipt and bulk storage of
43	milk, and which is and used to receive or store milk in bulk. "Receiving station" does not include a
44	processing plant or a facility used to distribute pasteurized milk in bottled or packaged form to
45	consumers.
46	SECTION 5. ATCP 82.01 (9e), (9m), and (9s) are created to read:
47	ATCP 82.01 (9e) "Single-farm pick-up" means the one-time transfer of properly cooled milk, as
48	outlined in s. ATCP 82.10 (6), originating from a single licensed milk producer's milking animals and

- stored in a bulk milk tank, to a bulk milk tanker owned or operated by the same licensed milk producer, or owned or operated by the producer's dairy plant or milk contractor, and the transportation of that milk to the receiving plant.
- (9m) "Temperature measuring device" means a device that is designed to measure and display the temperature, without the ability to record the temperature, of the contents of a vessel.
- (9s) "Temperature recording device" means a device that is capable of measuring and recording the temperature of the contents of a vessel.
- SECTION 6. ATCP 82.01 (10) is amended to read:

- ATCP 82.01 (10) "Transfer station" means a facility designed and used solely to transfer milk from one bulk milk tanker or transport container to another without intervening storage.
- 59 SECTION 7. ATCP 82.02 (3) (a), (5) (a), (b), (6) (a), and 7 (a) are amended to read:
- ATCP 82.02 (3) (a) The department shall grant or deny a permit application under sub. (2) within 30-40 days after the department receives a completed application.
  - ATCP 82.02 (5) (a) If the department reinspects a bulk milk tanker because the department finds a violation of ch. 97, Stats., or this chapter, the department shall charge the bulk milk tanker operator a reinspection fee. The fee under par. (b) is effective any date on or after the effective date of this chapter. The reinspection fee is payable when the reinspection is completed, and is due upon written demand from the department. The department may issue a demand for payment when it issues a permit renewal application to the bulk milk tanker operator, or at any other time after the fee becomes effective.
    - ATCP 82.02 (5) (b) The reinspection fee under par. (a) is \$60\$75.
  - (6) (a) An applicant for a bulk milk tanker permit shall pay a permit surcharge of \$100\\$125 if the department determines that, within 365 days prior to submitting the permit application, the applicant operated a bulk milk tanker without a grade A permit in violation of sub. (1m) or (7). This fee is effective any date on or after the effective date of this chapter.

ATCP 82.02 (7) (a) An application for a grade A permit shall include proof that the bulk milk tanker has passed an inspection by the department, by an equivalent regulatory agency in another state, or by a certified industry inspector under s. ATCP 82.02 (8) within the 24 months before the last day of the month in which the application was made.

SECTION 8. ATCP 82.04 (1) (intro.), (2), (6) (a), (6) (b), and (8) are amended to read:

ATCP 82.04 (1) (intro.) LICENSE REQUIRED. Except as provided under sub. (2), no person may do either of the following unless that person holds a valid bulk milk weigher and sampler license issued by the department under s. 98.146, Stats., and this section, or issued by an equivalent regulatory agency in another state:

- (2) BUTTERMAKER OR CHEESEMAKER; EXEMPTION. Subsection (1) does not apply to a person who holds a valid buttermaker or cheesemaker license issued by the department under s. 97.17, Stats., and has passed a field inspection administered by the department or another regulatory agency that grants bulk milk weigher and sampler licenses, within the previous 24 months.
- (6) (a) License fee. An applicant for a bulk milk weigher and sampler license shall pay a biennial license fee of \$60\$75. This fee is effective any date on or after the effective date of this chapter.
- (6) (b) Reinspection fee required. If the department reinspects a bulk milk weigher and sampler because the department finds a violation of ch. 97, Stats., or this chapter, the department shall charge the bulk milk weigher and sampler a reinspection fee of \$60\$75. The reinspection fee is payable when the reinspection is completed, and is due upon written demand from the department. The department may issue a demand for payment when it issues a license renewal application to the bulk milk weigher and sampler. This fee is effective any date on or after the effective date of this chapter.
- (8) ACTION ON APPLICATION TO RENEW A BULK MILK WEIGHER AND SAMPLER LICENSE. The department shall grant or deny a license application under sub. (7) within 4030 days after the department receives a complete <u>renewal application</u>.
  - SECTION 9. ATCP 82.04 (9), (10), and (11) are repealed.

98	SECTION 10. ATCP 82.06 (1) is amended to read:
99	ATCP 82.06 (1) SANITARY CONSTRUCTION. Bulk milk tankers, including equipment and
100	accessories, shall be of sanitary design and construction, and shall comply with 3-A Sanitary Standards
101	for Stainless Steel Automotive Transportation Tanks for Bulk Delivery and Farm Pick-Up Service, No.
102	3A 05-16 (October 31, 2016) 05-15 (November 24, 2002).
103	SECTION 11. ATCP 82.08 (1) (d) is amended to read:
104	(d) No person may operate a bulk milk tanker unless-the tanker bears a tag there is documentation
105	as required under sub. (4) showing that it has been cleaned and sanitized according to this section.
106	SECTION 12. ATCP 82.08 (1) (e) is created to read:
107	ATCP 82.08 (1) (e) No person may operate a bulk milk tanker to collect grade A milk unless the
108	tanker has been cleaned and sanitized per this section in a facility covered by a grade A permit under sub.
109	(6).
110	SECTION 13. ATCP 82.08 (2) (a) is amended to read:
111	ATCP 82.08 (2) (a) A bulk milk tanker, including its pumps and hoses, shall be cleaned and
112	sanitized in a fully enclosed and heated facility. The facility shall have an impervious drained floor. The
113	facility shall have a water supply that meets the requirements of ss. ATCP 65.24 (8) and (9). The facility
114	shall be equipped with adequate hot and cold water under pressure, a wash vat, pressure sanitizing
115	facilities, and equipment storage racks. Bulk milk tankers may be cleaned and sanitized in the same room
116	where milk is received from those bulk milk tankers.
117	SECTION 14. ATCP 82.08 (4) (a) (intro.) is amended to read:
118	ATCP 82.08 (4) (a) (intro) No person may operate a bulk milk tanker unless a cleaning tag is
119	attached that includes there is a cleaning tag or other evidence of cleaning and includes all of the
120	following information:
121	SECTION 15. ATCP 82.08 (4) (b), (c), (6) (b) (intro.), and (6) (d) are amended to read:

122	ATCP 82.08 (4) (b) The If a cleaning tag is used, the bulk milk tanker shall have a the cleaning
123	tag attached as required under par. (a) to the outlet valve or inside the pump cabinet of the tanker. No
124	person may remove the tag, except as provided in par. (c). If using other forms of evidence besides
125	cleaning tags, that evidence must be readily accessible and must be retained as provided in par. (c).
126	(4) (c) Whenever a bulk milk tanker operator or bulk milk tanker cleaning facility employee
127	cleans and sanitizes a bulk milk tanker, the last cleaning tag attached to the bulk milk tanker under this
128	subsection shall be removed before attaching a new tag. The removed tag or other form of evidence shall
129	be retained for at least 15 days, at the location where the bulk milk tanker was cleaned and sanitized tag
130	was removed and replaced.
131	(6) (b) (intro.) A person shall apply for a grade A permit under par. (a) on-a form an application
132	provided by the department. The application shall include all of the following:
133	Note: To obtain a copy of the license application form, or to determine which agent to contact for an
134	application form, send an email to datepdfslicensing@wi.gov or go to
135	https://datcp.wi.gov/Pages/Licenses_Permits/FoodLicenses.aspx.
136	(6) (d) In order for a bulk milk tanker cleaning facility to hold a valid grade A permit, the bulk
137	milk tanker cleaning facility must meet the requirements of ss. 65.24 and 65.28 (1) (a), Stats. and pass a
138	semi-annual inspection by the department.
139	SECTION 16. ATCP 82.10 (1) (a) is amended to read:
140	ATCP 82.10(1)(a) If milk from a grade A or grade B dairy farm violates a standard under s.
141	ATCP 65.70 on any single test, milk from that farm shall be collected at least one once every 2 days until
142	a subsequent test shows that the milk from that dairy farm complies with that standard. This paragraph
143	does not require a bulk milk weigher and sampler to collect milk if collection would violate ch. ATCP 65.
144	SECTION 17. ATCP 82.10 (2) (b) is renumbered as ATCP 82.10 (2) (b) (intro.) and, as
145	renumbered, is amended to read:

- ATCP 82.10 (2) (b) (intro.) A sample-dipper device to collect samples under s. ATCP 82.12.

  The sample dipper shall be kept in a sample dipper well designed for that purpose.
- SECTION 18. ATCP 82.10 (2) (b) (1), (2), (3), and (4) are created to read:
- ATCP 82.10 (2) (b) (1) If using a sample dipper, it shall be kept in a sample dipper well designed for that purpose.
  - (2) (b) (2) The sample dipper well shall contain a sanitizing solution of not less than 100 ppm nor more than 200 ppm chlorine or another acceptable sanitizing solution at the appropriate concentration per the manufacturer's requirements. The bulk milk weigher and sampler shall carry a sanitizing solution test kit(s) that will allow them to assure the strength of the sanitizing solution should they need to refill the dipper well.
    - (2) (b) (3) If using a sampling straw, it shall be single use pre-sterilized.
  - (2) (b) (4) If using an automatic sampling device, the operator taking the official sample shall have the supplies needed as directed by the manufacturer's instructions.
- 159 SECTION 19, ATCP 82,10 (2) (c) is repealed.

- SECTION 20. ATCP 82.10 (2) (h), (4) (a), (6) (a), (b), (c), (7), and (8) (title) are amended to read:
- ATCP 82.10 (2) (h) An adequate supply of forms and a writing device A method to prepare milk collection records under sub. (10).
  - (4) (a) Before any person receives or collects milk from a dairy farm, where possible, that person shall examine the milk by sight and smell, and shall reject all milk that has an objectionable odor, that is abnormal in appearance and consistency, or that is visibly adulterated.
  - (6) (a) Before a bulk milk weigher and sampler collects milk at a dairy farm accepts milk, the bulk milk weigher and sampler shall record ensure the temperature of the milk to be collected, as shown on the dairy farm bulk tank indicating thermometer accepted meets requirements listed below and is recorded. If the milk is collected more than 2 hours after the last milking, the bulk milk weigher and sampler shall reject the milk if the milk temperature exceeds 45° F. (7° C.) 45°F (7°C). If milk from 2 or

more milkings is collected within 2 hours of the last milking, the bulk milk weigher and sampler shall reject the milk if the milk temperature exceeds 50° F. (10° C.) 50° F (10° C). Milk which that does not meet these temperature requirements may be collected if, within 4 hours after collection, the milk has begun to be processed exclusively into milk or dairy products not designated as a grade A dairy product under s. ATCP 65.01 (26) and (27).

- (6) (b) At least once each month, and more often if necessary, a bulk milk weigher and sampler, or a person designated by the dairy plant, shall check the accuracy of each dairy farm bulk tank indicating thermometer or other temperature measuring device by measuring the temperature of milk in the bulk tank with the bulk milk weigher and sampler's dial or digital thermometer a temperature measuring device that meets the standards of this chapter. The bulk milk weigher and sampler or designated person shall keep a written record comparing the temperatures recorded indicated by the bulk milk weigher and sampler's calibrated thermometer with those recorded indicated by the bulk tank thermometer temperature measuring device. The written record shall be kept in the dairy farm milkhouse must be readily accessible for at least one year. In the case of a temperature recording device, the accuracy shall be checked every 6 months and verified to be within ±2°F (1°C) of the calibrated thermometer.
- (6) (c) Before a bulk milk weigher and sampler or designated person uses a dial or digital thermometer to measure the temperature of milk in a dairy farm bulk tank at the dairy farm, the weigher and sampler or designated person shall sanitize the stem of the thermometer in an acceptable sanitizing solution at the appropriate concentration according to the label directions. The bulk milk weigher and sampler or designated person shall use the sanitizing solution according to label directions.
- (7) CONNECTING MILK HOSE. Before a bulk milk weigher and sampler connects a bulk milk tanker hose to a dairy farm bulk tank, the bulk milk weigher and sampler shall examine the fittings of the bulk milk tanker hose and the dairy farm bulk tank outlet to ensure that both are clean. Before connecting the hose, the bulk milk weigher and sampler shall clean and sanitize the bulk tank outlet if the outlet valve is leaking or unclean. The bulk milk weigher and sampler shall attach the milk hose to the bulk tank outlet

in a manner that does not contaminate the hose or hose cap. The hose shall be connected through the hose port in the milkhouse, and not through the milkhouse door.

(8) (title) MEASURING MILK-IN THE BULK TANK.

SECTION 21. ATCP 82.10 (8) (a), (b), and (c) are renumbered to ATCP 82.10 (8) (a) (intro.), (1), and (2), and ATCP 82.10 (a) (intro.) and (2), as renumbered, are amended to read:

ATCP 82 (8) (a) (intro.) Before When measuring milk from a dairy farm bulk tank, before milk is transferred from a dairy farm bulk tank to a bulk milk tanker, the bulk milk weigher and sampler shall accurately measure the amount of milk in the bulk tank. The bulk milk weigher and sampler shall measure the milk using a gauge rod or other measuring device that is specifically designed and calibrated to measure milk in the bulk tank. Immediately before using a gauge rod, the bulk milk weigher and sampler shall wipe it dry with a clean single-service disposable towel.

ATCP 82.10 (8) (a) (2) After measuring the milk with a gauge rod or other device, the bulk milk weigher and sampler shall use that measurement to calculate the weight or volume of milk in the bulk tank using the bulk tank manufacturer's conversion chart. The bulk milk weigher and sampler shall have a method to record that weight or volume on a written collection record under sub. (10).

SECTION 22. ATCP 82.10 (8) (bg) and (cr) are created to read:

ATCP 82.10 (8) (bg) When measuring at the farm or receiving facility using a department approved in-line measuring device, the bulk milk weigher and sampler shall follow all manufacturer's requirements for the use of that device.

- (8) (bg) (1) The bulk milk weigher and sampler shall ensure the weight or volume is recorded.
- (8) (bg) (2) The department may approve a farm to use an on-farm in-line measuring device to obtain the volume of milk from the dairy farm. The department may not approve the dairy farm to use an in-line measuring device unless all of the following apply:
- (8) (bg) (2) (a) At least one individual at the farm is a licensed bulk milk weigher and sampler under this chapter.

221 (8) (bg) (2) (b) If the in-line measuring device in use is also being used to obtain the official 222 sample, the sampling device has been approved by the department to produce a representative sample. (8) (bg) (2) (c) The licensed bulk milk weigher and sampler shall train all personnel who work 223 with any part of the in-line measuring device and maintain records of the training. 224 225 (8) (bg) (2) (d) All dairy farm personnel working with the in-line measuring device shall follow 226 all manufacturer's instructions for the device in use. 227 (8) (cr) When measuring the milk by weight at a receiving facility, the facility shall use a 228 certified scale. The tanker shall be weighed when full and again after it has been emptied. Care must be taken to assure that the configuration of the tanker is taken into account for both weighings. 229 230 SECTION 23. ATCP 82.10 (9) (a), (b) (intro.), and (b) (1) are amended to read: ATCP 82.10 (9) (a) Before milk is transferred from a dairy farm bulk tank to a bulk milk tanker 231 232 Using an approved sampling method, a bulk milk weigher and sampler shall collect a representative 233 sample of-that milk from the bulk tank or bulk milk tanker for testing. The bulk milk weigher and sampler 234 shall collect the test sample according to s. ATCP 82.12. (9) (b) (intro.) No If sampling takes place directly from the bulk tank, no additional milk may be 235 236 added to the bulk tank until after all of the following: 237 (9) (b) (1) Sampling and measuring has occurred. 238 SECTION 24. ATCP 82.10 (9) (b) 1m. is created to read: 239 (9) (b) 1m. If the tank is going to be measured, the measuring has occurred. SECTION 25. ATCP 82.10 (9) (c) is created to read: 240 ATCP 82.10 (9) (c) If sampling and measuring takes place downstream from the bulk tank by 241 242 approved in line sampling and measuring devices, pre-cooled milk may be added to the bulk tank during the loading of the milk. 243 244 SECTION 26. ATCP 82.10 (10) (intro.), (10) (b), (c), (d), (e), (11) (a), (11) (am) 1., 4., and (b) are

amended to read:

ATCP 82.10 (10) (intro.) MILK COLLECTION RECORD. Whenever a bulk milk weigher and sampler collects a milk shipment from a dairy farm, the bulk milk weigher and sampler shall make a written or electronic collection record for that shipment. One duplicate or electronically printed copy of the collection record shall be posted in the dairy farm milkhouse, and an identical copy shall be provided to the dairy plant operator when the milk is delivered to a dairy plant. Before a bulk milk weigher and sampler accepts milk, the bulk milk weigher and sampler shall ensure the following information regarding the milk to be accepted is recorded. The information shall be readily available at the dairy farm and provided to the dairy plant operator before or at the time the milk is delivered to the dairy plant. The collection record shall be legibly signed or initialed by include the legible unique identifier of the bulk milk weigher and sampler and shall include all of the following:

- (10) (b) The bulk milk weigher and sampler's license number-and expiration date.
- (10) (c) The date and time when the milk was sampled and collected accepted.
- (10) (d) The temperature of the milk when-eolleeted accepted, as determined by the bulk milk weigher and sampler under sub. (6).
- (10) (e) The weight or volume of milk-collected accepted, as determined by the bulk milk weigher and sampler under sub. (8).
- (11) (a) After When collecting milk from a dairy farm bulk tank, after a bulk milk weigher and sampler has sampled milk from a dairy farm bulk tank under sub. (9) and prepared a complete collection record under sub. (10), the bulk milk weigher and sampler may transfer milk from that bulk tank to the bulk milk tanker. A bulk milk weigher and sampler may not collect milk from any container on a dairy farm other than from a bulk tank. Except as provided in par. (am), partial removal of milk from the bulk tank shall only be permitted if the bulk tank is completely emptied, cleaned, and sanitized prior to the addition of more milk to the bulk tank.
- (11) (am) (1) The bulk tank is equipped with a 7 day recording device approved by the department as specified in s. ATCP 65.14 (6). ATCP 65.16 (3).

(11) (am) (4) The bulk milk weigher and sampler indicates-assures the time and date is indicated on the recorder recording chart or electronic record when a partial pickup is made and when the bulk tank is emptied.

(11) (b) After a bulk milk weigher and sampler has collected all of the milk from a bulk tank, the bulk milk weigher and sampler shall disconnect the milk hose from the bulk tank, cap the hose, and return the hose to its cabinet in the bulk milk tanker. The bulk milk weigher and sampler shall inspect the bulk tank for abnormal sediments, and shall report any abnormal sediments to the dairy plant operator and milk producer present.

SECTION 27. ATCP 82.12 (1) (b) is amended to read:

ATCP 82.12 (1) (b) A bulk milk weigher and sampler who collects milk from a dairy farm bulk tank using a dipper or sampling straw shall collect the milk sample under par. (a). The bulk milk weigher and sampler shall collect the milk sample from the bulk tank before the bulk milk weigher and sampler transfers the bulk tank contents to a bulk milk tanker. The bulk milk weigher and sampler shall collect the sample according to sub. (2). The milk sample may not be commingled with a milk sample from any other bulk tank.

SECTION 28. ATCP 82.12 (1) (bm) is created to read:

ATCP 82.12 (1) (bm) A bulk milk weigher and sampler who collects milk using an in-line sampling device shall collect the milk sample under par. (a). The bulk milk weigher and sampler shall collect the milk sample from a department approved in-line sampling device following the procedures set forth by the department for that type of sample. The milk sample may not be commingled with a milk sample from any other bulk tank.

SECTION 29. ATCP 82.12 (1) (c) is amended to read:

ATCP 82.12 (1) (c) If a milk producer milks directly to a bulk milk tanker, an individual licensed under s. 98.146 or 97.17, Stats., shall collect a milk sample under par. (a) from the bulk milk tanker before the tanker contents are commingled with milk from any other milk producer. The individual shall

collect the sample according to sub. (3) (2). The milk sample may not be commingled with a milk sample from any other bulk milk tanker or dairy farm bulk tank.

SECTION 30, ATCP 82.12 (2) (ae) (title.) is created to read:

ATCP 82.12 (2) (ae) (title.) SAMPLING PROCEDURE, DIPPER.

300 SECTION 31. ATCP 82.12 (2) (a), (b), (c), and (d) are renumbered to ATCP 82.12 (2) (ae) (1), (2), 301 (3), and (4).

SECTION 32. ATCP 82.12 (2) (bm) (title.), (1), (cs) (title.), (1), and (2) are created to read:

ATCP 82.12 (2) (bm) (title.) Sampling procedure, silo.

- (2) (bm) (1) The bulk milk hauler and sampler shall collect the sample from the dairy farm silo after the silo contents have been thoroughly mixed to ensure the sample is representative. If the silo manufacturer has agitation recommendations that have been accepted by the department, the silo shall be agitated in the bulk milk weigher and sampler's presence for the length of time specified by the manufacturer. If the silo manufacturer has not specified an agitation time, or the agitation time recommended by the manufacturer has not been found to be acceptable by the department, there shall be an alternative sampling means approved by the department that accurately represents the milk on the load.
  - (2) (cs) (title.) SAMPLING PROCEDURE, IN-LINE SAMPLER.
- (2) (cs) (1) TRUCK MOUNTED IN-LINE SAMPLING. The bulk milk weigher and sampler shall collect a sample from each dairy farm following the manufacturer's instructions for the proper operation for the sampling device in use. The in-line sampling device must be approved by the department to produce a representative sample for each dairy farm while preventing carry-over from one farm sample to another on multiple farm loads.
- (2) (cs) (2) ON-FARM IN-LINE SAMPLING. The department may approve a farm to use an on-farm in-line sampling device to obtain the sample from the dairy farm. The department may not approve the dairy farm to use an in-line sampling device unless all of the following apply:

320	(2) (cs) (2) (a) At least one individual at the farm is a licensed bulk milk weigher and sampler
321	under this chapter.
322	(2) (cs) (2) (b) The in-line sampling device in use has been approved by the department to
323	produce a representative sample.
324	(2) (cs) (2) (c) The licensed bulk milk weigher and sampler shall train all personnel who work
325	with any part of the in-line sampling device and maintain records of the training.
326	(2) (cs) (2) (d) All dairy farm personnel working with the in-line sampling device shall follow all
327	manufacturer's instructions for the device in use.
328	SECTION 33. ATCP 82.12 (5) (a) is amended to read:
329	ATCP 82.12 (5) (a) A unique producer identification number, assigned by the dairy plant
330	operator, that uniquely identifies the milk producer.
331	SECTION 34. ATCP 82.14 (title), (1) and (2) are amended to read:
332	ATCP 82.14 (title) Delivering milk or milk products to dairy plant.
333	(1) Except in the event of a traffic accident, vehicle breakdown, or similar emergency, no milk or
334	milk products from a bulk milk tanker may be unloaded from a bulk milk tanker or transferred to another
335	bulk milk tanker at any place other than a dairy plant licensed under s. 97.20, Stats., and s. ATCP 65.04,
336	or a dairy plant licensed under equivalent laws of another state. If milk is unloaded or transferred at any
337	location other than a licensed dairy plant, the person having custody of the milk shall notify the
338	department of that unloading or transfer before that milk is processed or shipped to any other location.
339	(2) Milk or milk products shall be unloaded or transferred from a bulk milk tanker in a manner
340	that avoids contamination of milk or milk contact surfaces. Air entering a bulk milk tanker when the
341	tanker is unloaded shall be filtered to prevent contamination of milk and milk contact surfaces.
342	SECTION 35. ATCP 82.16 is renumbered to ATCP 82.16 (2r) (title) and, as renumbered, is
343	amended to read:
344	ATCP 82.16 (2r) False samples or records Falsifying samples or records.

(END OF RULE TEXT)	
355	(intro.), Stats.
354	the month following publication in the Wisconsin Administrative Register, pursuant to s. 227.22 (2)
353	SECTION 37. EFFECTIVE DATE. This rule adopted in this order shall take effect on the first day of
352	(1g) (b) Take reasonable security measures to prevent record loss, damage, or tampering.
351	obtain ready access to the records.
350	(1g) (a) Keep records in hard copy or electronic format, or both, provided that the department can
349	copying upon request. The person responsible for the records must:
348	timeframes required under this chapter and shall make them available to the department for inspection or
347	(1g) RECORD RETENTION. Any person licensed under this chapter shall keep all records for the
346	ATCP 82.16 (title) Records.
345	SECTION 36. ATCP 82.16 (title), (1g) (title), and (1g) (intro.) are created to read:

Dated this \_\_\_\_\_\_day of \_\_April\_\_\_, 2025.

WISCONSIN DEPARTMENT OF AGRICULTURE, TRADE AND CONSUMER PROTECTION

By Randy Romanski, Secretary

STATE OF WISCONSIN DEPARTMENT OF ADMINISTRATION DOA-2049 (R09/2016) DIVISION OF EXECUTIVE BUDGET AND FINANCE 101 EAST WILSON STREET, 10TH FLOOR P.O. BOX 7864 MADISON, WI 53707-7864 FAX: (608) 267-0372

# ADMINISTRATIVE RULES Fiscal Estimate & Economic Impact Analysis

1. Type of Estimate and Analysis   2. Date				
3. Administrative Rule Chapter, Title and Number (and Clearinghouse Number if applicable) ATCP 82 Bulk Milk Collection, Sampling, and Transportation  4. Subject Increase in the reinspection fee and the fee for operating without a license for bulk milk tankers (BMT), increasing the licensing and resinspection fee for Bulk Milk Weigher and Samplers (BMWS), and removing the need for a BMWS license for industry staff completing certain functions on an approved automated sampling device if they are trained by a licensed BMWS.  5. Fund Sources Affected  □ GPR □ FED □ PR □ PR □ SEG □ SEG-S □ SCI15(1)(gb) and 20.115(1)(gm)  7. Fiscal Effect of Implementing the Rule □ No Fiscal Effect □ Increase Existing Revenues □ Increase Costs □ Indeterminate □ Decrease Existing Revenues □ Could Absorb Within Agency's Budget  8. The Rule Will Impact the Following (Check All That Apply) □ State's Economy □ Syecific Businesses/Sectors □ Local Government Units □ Public Utility Rate Payors □ Public Utility Rate Payors □ Small Businesses (if checked, complete Attachment A)  9. Estimate of Implementation and Compliance Costs Businesses, Local Governmental Units and Individuals, per s. 227.137(3)(b)(1), \$18,900 annually  10. Would Implementation and Compliance Costs Businesses, Local Governmental Units and Individuals Be \$10 Million or more Over Any Z-year Period, per s. 227.137(3)(b)(2)? □ Yes □ No  11. Policy Problem Addressed by the Rule Since the rule was last updated, significant changes have occurred to industry standards surrounding bulk milk collection, sampling, and transportation. The proposed rule change makes allowances for the new technologies and procedures adopted by industry while maintaining flexibility in the rule to account for future innovations. The current fees for bulk milk weigher and samplers and bulk milk tankers do not cover the costs of inspections.  12. Summany of the Businesses, Business Sectors, Associations Representing Business, Local Governmental Units, and Individuals that may be Affected by the Proposed	···			
A. Subject Increase in the reinspection fee and the fee for operating without a license for bulk milk tankers (BMT), increasing the licensing and resinspection fee for Bulk Milk Weigher and Samplers (BMWS), and removing the need for a BMWS license for industry staff completing certain functions on an approved automated sampling device if they are trained by a licensed BMWS.  5. Fund Sources Affected  GPR GPR DPRO PRO PRS SEG SEGS  6. Chapter 20, Stats. Appropriations Affected  COLID PRO DPRO BPRO SEG SEGS  7. Fiscal Effect of Implementing the Rule  No Fiscal Effect of Implementing the Rule  No Fiscal Effect of Implementing the Rule  Site of Implementing the Following (Check All That Apply)  State's Economy  Could Absorb Within Agency's Budget  State's Economy  Small Businesses (frebecked, complete Attachment A)  9. Estimate of Implementation and Compliance to Businesses, Local Governmental Units and Individuals, per s. 227.137(3)(b)(1).  7. Folious Problem Addressed by the Rule  Since the rule was last updated, significant changes have occurred to industry standards surrounding bulk milk collection, sampling, and transportation. The proposed rule change makes allowances for the new technologies and procedures adopted by industry while maintaining flexibility in the rule to account for future innovations. The current fees for bulk milk weigher and samplers and bulk milk tankers do not cover the costs of inspections.  12. Summary of the Businesses, Businesses Sectors, Associations Representing Business, Local Governmental Units, and Individuals that may be Affected by the Proposed Rule that were Contacted for Comments.  12. Summary of the Businesses, Businesses Sectors, Association, the Wisconsin Association of Dairy Plant Field Representatives, the Wisconsin Milk Haulers Association, the Wisconsin Association of Dairy Plant Field Representatives, the Wisconsin Milk Haulers Association, the Wisconsin Association of Dairy Plant Field Representatives, the Wisconsin Milk Haulers Association, the Wisconsin Associatio	☑ Original ☐ Updated ☐Corrected	09/16/2024		
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S. Fund Sources Affected	licensing and resinspection fee for Bulk Milk Weigher and San	mplers (BMWS), and removing the need for a BMWS		
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Separation   FED   PRO   PRS   SEG   SEG-S   20.115(1)(gb) and 20.115(1)(gm)	licensed BMWS.			
7. Fiscal Effect of Implementing the Rule    No Fiscal Effect   Increase Existing Revenues   Could Absorb Within Agency's Budget     No Fiscal Effect   Decrease Existing Revenues   Could Absorb Within Agency's Budget     State's Economy   Specific Businesses/Sectors     Local Government Units   Public Utility Rate Payers     Small Businesses (if checked, complete Attachment A)     Sestimate of Implementation and Compliance to Businesses, Local Governmental Units and Individuals, per s. 227.137(3)(b)(1).   \$18,900 annually     No Would Implementation and Compliance Costs Businesses, Local Governmental Units and Individuals Be \$10 Million or more Over Any 2-year Period, per s. 227.137(3)(b)(2)?   Yes				
No Fiscal Effect   Decrease Existing Revenues   Drawled   Decrease Costs   Decrease Costs   Decrease Existing Revenues   Could Absorb Within Agency's Budget	☐ GPR ☐ FED ☐ PRS ☐ SEG ☐ SEG-S	20.115(1)(gb) and 20.115(1)(gm)		
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Indeterminate	·	☐ Increase Costs ☐ Decrease Costs		
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DIVISION OF EXECUTIVE BUDGET AND FINANCE 101 EAST WILSON STREET, 10TH FLOOR P.O. BOX 7864 MADISON, WI 53707-7864 FAX: (608) 267-0372

# ADMINISTRATIVE RULES Fiscal Estimate & Economic Impact Analysis

reinspection fee for BMWS (from \$60 to \$75) along with the reinspection fee (\$60 to \$75) and fee for operating without a permit for BMT (\$100 to \$125). In the past 24 months, only seven BMT Reinspections have been conducted. All grade A dairy businesses, whether large or small, must meet regulations that are substantially in compliance with the PMO in order to collect, sample, and transport grade A milk and milk products, and no special accommodation may be made for small businesses.

15. Benefits of Implementing the Rule and Alternative(s) to Implementing the Rule

Implementing the rule would help cover the rising costs of conducting inspections and reinspections across Wisconsin, and would reduce the costs of obtaining and maintaining BMWS licenses for operators conducting functions on an automated samping device where there is not a significant threat to food safety. The fees associated with resinspections and licesning inspections do not cover the cost incurred in conducting these inspections. Failure to raise the fees would necessitate use of other funding streams to cover costs.

16. Long Range Implications of Implementing the Rule

Implementing this rule does not impact Wisconsin's substantial compliance with the Food and Drug Administration's (FDA's) Grade A Pasteurized Milk Ordinance (PMO) and, therefore, our ability to continue shipping Grade A milk and milk products in interstate commerce. The economic impact of the additional fees in the proposed rule will not effect Wisconsin's dairy-related businesses ability to fairly compete against dairy businesses in other states.

17. Compare With Approaches Being Used by Federal Government

The Food and Drug Administration's (FDA's) Grade A Pasteurized Milk Ordinance (PMO) establishes minimum regulatory standards for Grade A dairy products. States must enact standards substantially equivalent to, or more stringent than, those in the PMO to be allowed to ship Grade A milk in interstate commerce. The proposed rule changes are consistent with the PMO.

18. Compare With Approaches Being Used by Neighboring States (Illinois, Iowa, Michigan and Minnesota) Illinois

Illinois regulates licensing and permitting of grade A tankers and bulk milk weigher and samplers under the Illinois Compiled Statutes, Grade A Pasteurized Milk and Milk Products Act, (410 ILCS 635/). Illinois completes inspections, and issues a grade A permit after inspection. Illinois charges fees associated with these grade A inspections. Section 5.1 of the Grade A Pasteurized Milk and Milk Products Act states the Illinois Department of Public Health shall charge a fee of \$100 for each permit issued to a milk plant, \$50 for each permit issued to a receiving station, \$25 for each permit issued for a milk tank truck, and \$100 for each certified pasteurizer sealer. In addition to such fees, the Illinois Department of Public Health shall assess a late fee if an application for renewal is received after the expiration date of the existing permit. The late fee shall be \$50 for a permit issued to a milk plant, \$25 for a permit issued to a receiving station, transfer station, or cleaning and sanitizing facility, and \$15 for a permit issued to a milk hauler-sampler. Illinois adopts the PMO as part of their dairy regulations under Illinois Administrative Code Title 77, Chapter I, Part 775.20. The PMO allows for regulatory agencies to impose a monetary penalty in lieu of permit suspension.

#### Iowa

Iowa adopts the PMO and regulates licensing and permitting of grade A tankers and bulk milk weigher and samplers under the Iowa Grade 'A' Milk Inspection Law (91 Acts, ch. 74, §11). Iowa completes inspections, and issues a grade A permit after inspection. Iowa charges fees associated with these grade A inspections. The Iowa Grade 'A' Milk Inspection Law states the Department shall charge a fee no greater than \$2,000 for each permit issued to a milk plant, no greater than \$400 for a receiving station, no greater than \$20 for a milk hauler, and no greater than \$50 for bulk milk tankers. A reinspection fee exists for all permits required that shall not be greater than \$40. A person who renews a permit and submits any accompanying renewal fee more than 30 days after the date that the renewal period expires shall pay a late fee equal to 10% of the of the permit renewal fee - however, in no instance shall the fee be less than \$25. Iowa adopts the PMO as part of their dairy regulations under Section 192.102 of the Iowa Grade 'A' Milk Inspection Law. The PMO allows for regulatory agencies to impose a monetary penalty in lieu of permit suspension.

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# ADMINISTRATIVE RULES Fiscal Estimate & Economic Impact Analysis

### Michigan

Michigan adopts the PMO and regulates licensing and permitting of grade A tankers and bulk milk weighers and samplers under the Michigan Compiled Laws (MCL), Grade A Milk Law of 2001 (Act 266 of 2001). Michigan completes inspections, and issues a grade A permit after inspection. Michigan charges fees associated with these grade A inspections. Sections 288.501 and 288.503 of the Grade A Milk Law of 2001 state the Michigan Department of Agriculture shall charge a license or renewal fee annually for dairy plants. The fee varies by the amount of production at the plant, but the fee shall not exceed \$1,600 per year. A \$10 late fee may be imposed each business day the application is late; however, the fee shall not exceed \$100. Each receiving station or transfer station must be licensed or permitted at a rate of \$250 per year. Each milk tank truck cleaning facility that cleans milk contract surfaces of milk tank trucks that is not a part of a dairy plant will be licensed or permitted at a rate of \$250 per year - facilities that are a part of a dairy plant do not have to pay a separate licensing fee. Each milk transportation company must be licensed at a rate of \$50 per year. Each milk tank truck must be licensed or permitted at a rate of \$20 each year. A hauler/sampler license shall be issued to anyone picking up and sampling grade A milk, and this license shall incur a fee of \$50 every two years, with an allowance for the initial license fee to be paid in two \$25 installments. The Michigan Department of Agriculture may assess a \$300 fee on any licensee or permittee requiring the performance of two or more consecutive reinspections or for compliance of items found in violation. Michigan adopts the PMO as part of their dairy regulations under Section 288.490 of the Grade A Milk Law of 2001. The PMO allows for regulatory agencies to impose a monetary penalty in lieu of permit suspension.

#### Minnesota

Minnesota adopts the PMO and regulates licensing and permitting of grade A tankers and bulk milk weighers and samplers under the Minnesota Statutes, Dairy Law (chapter 32D). Minnesota completes inspections, and issues a grade A permit after inspection. Minnesota charges fees associated with these grade A inspections. The Dairy Law states a person collecting milk from a dairy farm and transporting the milk by bulk pickup from farm to plant must obtain a bulk milk hauler and sampler license, which shall include an initial and annual renewal fee of \$60. A \$30 late fee shall be imposed if a late renewal occurs. All farm bulk milk pickup tankers, milk transports, and tankers used to transport milk products must obtain a permit every twelve months at a fee of \$25 per tanker. A pasteurization plant requesting grade A inspection must pay an annual inspection fee of no more than \$500. A manufacturing plant that pasteurized milk or milk by-products must pay an annual fee based on the number of pasteurization units, but the fee must not exceed \$140 per unit. A dairy plant operator must pay a monthly fee of 1.1 cents per hundredweight of milk purchased the previous month. Michigan adopts the PMO as part of their dairy regulations under Section 32D.02(8)(b) of the Dairy Law. The PMO allows for regulatory agencies to impose a monetary penalty in lieu of permit suspension.

19. Contact Name	20. Contact Phone Number
Troy Sprecker - Director, Bureau of Food and Recreational Business	(608) 234-2977

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STATE OF WISCONSIN DEPARTMENT OF ADMINISTRATION DOA-2049 (R09/2016) DIVISION OF EXECUTIVE BUDGET AND FINANCE 101 EAST WILSON STREET, 10TH FLOOR P.O. BOX 7864 MADISON, WI 53707-7864 FAX: (608) 267-0372

# ADMINISTRATIVE RULES Fiscal Estimate & Economic Impact Analysis

#### ATTACHMENT A

 Summary of Rule's Economic and Fiscal Impact on Small Businesses (Separately for each Small Business Sector, Include Implementation and Compliance Costs Expected to be Incurred)

A biennial licensing fee of \$75 (formerly \$60) is proposed for bulk milk weigher and samplers. This will be issued to each of the approximately 2,500 licenses across the state. Annually, this will cause an increased cost of approximately \$18,750 distributed across all license holders.

A reinspection fee of \$75 (formerly \$60) is proposed for bulk milk weigher and samplers and for bulk milk tankers. In the past 24 months, 20 combined reinspections have been conducted for these license types. Annually, this will cause an increased cost of approximately \$150.

An operating without a permit fee of \$125 (formerly \$100) is proposed for bulk milk tankers. The department has not issued a fee for this violation in the past 24 months, so there is no estimated cost increase related to this fee change.

An exception to licensing requirements for certain industry staff when a trained industry supervisor exists at the facility is proposed for bulk milk weigher and samplers. In addition, industry staff who are completing certain tasks on an automated sampling device will no longer need to hold a bulk milk weigher and sampler license. Since the department is unable to determine the number of industry representatives who will be impacted by these rule changes, the exceptions were not accounted for in the economic impact calculations.

The department used licensing and inspection data available in their CRM system to determine the Rule's impact on small businesses.  3. Did the agency consider the following methods to reduce the impact of the Rule on Small Businesses?  Less Stringent Compliance or Reporting Requirements  Less Stringent Schedules or Deadlines for Compliance or Reporting  Consolidation or Simplification of Reporting Requirements  Establishment of performance standards in lieu of Design or Operational Standards  Exemption of Small Businesses from some or all requirements	were not accounted for in the economic impact calculations.	
<ul> <li>☑ Less Stringent Compliance or Reporting Requirements</li> <li>☐ Less Stringent Schedules or Deadlines for Compliance or Reporting</li> <li>☑ Consolidation or Simplification of Reporting Requirements</li> <li>☐ Establishment of performance standards in lieu of Design or Operational Standards</li> <li>☐ Exemption of Small Businesses from some or all requirements</li> </ul>	2. Summary of the data sources used to measure the Rule's impact on Small Businesses The department used licensing and inspection data available in their CRM system to determine the Rule's impact on small businesses.	
	<ul> <li>3. Did the agency consider the following methods to reduce the impact of the Rule on Small Businesses?</li> <li>☑ Less Stringent Compliance or Reporting Requirements</li> <li>☑ Less Stringent Schedules or Deadlines for Compliance or Reporting</li> <li>☑ Consolidation or Simplification of Reporting Requirements</li> <li>☑ Establishment of performance standards in lieu of Design or Operational Standards</li> <li>☑ Exemption of Small Businesses from some or all requirements</li> <li>☑ Other, describe:</li> </ul>	

4. Describe the methods incorporated into the Rule that will reduce its impact on Small Businesses

An exception to licensing requirements for certain industry staff when a trained industry supervisor exists at the facility is proposed for bulk milk weigher and samplers. This will reduce the number of staff at a facility that need to hold and maintain a bulk milk weigher and sampler license when a trained industry supervisor exists at the facility.

Industry staff who are completing certain tasks on a automated sampling device will no longer need to hold a bulk milk weigher and sampler license under the proposed rule. This change will alleviate the licesing fee for staff who are performing basic tasks that do not have an impact on food safety or the validity of samples.

An update to the reporting requirements is proposed in all relevant sections of the rule to more clearly define the rules regarding electronic record keeping. These changes also reduce or eliminate the requirements for industry representatives to keep and maintain equipment related to paper record keeping (writing utensils, paper, physical records, etc.). This change will allow for industry representatives to maintain their current record keeping procedures if they wish, or allow

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# ADMINISTRATIVE RULES Fiscal Estimate & Economic Impact Analysis

them to pursue a wider variety of record keeping options that may be more time efficient or cost effective.	
5. Describe the Rule's Enforcement Provisions	
Wis. Stat. ss. 93.21 details penalties for obstructing officers, violation of order or regulation, failure to obey orders, and late filing fees.	
Wis Stat. ss. 97.71 details the suspension or revocation of licenses. Wis. Stat. ss. 97.72 details criminal and civil penalties for violations of Wis. Stat. ch. 97. Wis. Stat. ss. 97.73 details injunctions.	
Wis. Stat. ss. 98.26 details penalties and injunctions under Wis. Stat. ch. 98.	
6. Did the Agency prepare a Cost Benefit Analysis (if Yes, attach to form) □ Yes  ☑ No	

# Wisconsin Department of Agriculture, Trade and Consumer Protection

# Regulatory Flexibility Analysis

Rule Subject: Dairy Program

Adm. Code Reference: ATCP 82

# Rule Summary

As of July 2024, Wisconsin has 5,085 licensed grade A milk producers and 785 grade B milk producers. The milk from each of these farms is shipped to one of 50 grade A dairy plants and 404 grade B dairy plants. The Department licenses approximately 2,485 bulk milk weigher and samplers (BMWS), 3,265 bulk milk tankers (BMT), and 80 bulk milk tanker cleaning facilities (BMTCF) throughout the state. A BMWS collects official milk samples and may transport raw milk or fluid milk products. A BMT is a mobile bulk container used to transport milk, milk products, whey, or whey cream in bulk. A BMTCF is a facility where a bulk milk tanker or its appurtenances are cleaned and sanitized. All of these groups need to conform, or ensure conformity, to certain requirements including construction, maintenance, cleaning, and sanitation in order to meet applicable food safety requirements.

The Department is proposing to modernize Wis. Admin. Code ch. ATCP 82 with an overhaul of the definitions section, modernization of licensing and documentation requirements, updating of the licensing and fee structure, and enhancement of provisions ensuring proper food safety. Rule revisions also support technological innovations including electronic record keeping devices, in-line sampling systems, and the expanded use of silos while keeping language flexible to account for future enhancements.

This rule aligns Wisconsin's regulations with the U.S. Department of Health and Human Services Public Health Service and Food and Drug Administration Grade A Pasteurized Milk Ordinance (PMO), 2019 Revision, and neighboring states for licensing and permitting of grade A tankers and bulk milk weigher and samplers. By maintaining consistency with the PMO, Wisconsin's rule is consistent with requirements in Illinois, Iowa, Michigan, and Minnesota.

#### Small Businesses Affected

The Department believes the changes proposed will have minimal effect on small businesses, as the proposed rule aligns with industry standards. The expanded use of trained industry operators in place of BMWS will reduce the financial burden of obtaining and maintaining a license. The proposed rule includes a modest increase in the licensing and reinspection fee for BMWS (from \$60 to \$75) along with the reinspection fee (\$60 to \$75) and fee for operating without a permit for BMT (\$100 to \$125). In the past 24 months, only seven BMT Reinspections have been conducted. All grade A dairy businesses, whether large or small, must meet regulations that are substantially in compliance with the PMO in order to collect, sample, and transport grade A milk and milk products, and no special accommodation may be made for small businesses.

### Reporting, Bookkeeping and other Procedures

The rule would not require any additional reporting, bookkeeping or other procedures.

#### Professional Skills Required

The proposed rule does not require any new professional skills.

# Accommodation for Small Business

The PMO makes no distinction between large and small businesses in establishing requirements for collection, sampling and transport of grade A milk and milk products.

#### Conclusion

The Department expects the proposed rule to have a positive long range impact on all stakeholders because it will give more flexibility for businesses in complying with rule requirements that are consistent with recognized industry best practices. Furthermore, the rule revision reduces the additional time and resources involved with resolving confusion created by the existing rule not keeping pace with changes that have occurred with the dairy industry over the years.

Regulatory partners, industry stakeholders and national and state level subject matter experts have all been part of this entire rule revision process. The Department also provided rule revision status updates to various industry and regulatory association meetings over the last year. Stakeholders have all shared their eagerness for rule revision.

This rule will have little effect on "small business" and is not subject to the delayed "small business" effective date provided in s. 227.22(2)(e), Stats.

DATCP will, to the maximum extent feasible, seek voluntary compliance with this rule.

Dated this 16<sup>th</sup> day of September, 2024.

STATE OF WISCONSIN DEPARTMENT OF AGRICULTURE, TRADE AND CONSUMER PROTECTION

By Adam Brock

Administrator, Division of Food & Recreational Safety

# **Summary of Clearinghouse Comments and Agency Response**

Legislative Council Rules Clearinghouse Comment	Agency Response
The following comments apply in the introductory clause's list of affected provisions for the proposed rule:	Comment addressed – changes made as requested
(1) Subunits of the same unit may be combined. For example, in the enumeration of provisions amended, "(6) (a), (6) (b), (6) (c)" may be combined as "(6) (a), (b), and (c)". The same comment applies to the treatment clauses in the proposed rule.	
(2) In the enumeration of provisions created, add an entry for s. ATCP 82.10 (9) (b) 1m., which is created by SECTION 24 of the proposed rule.	
(3) In the enumeration of provisions amended, in the list of subunits of s. ATCP 82.10, change "(11) (am) (1), and (11) (am) (4)" to "(11) (am) 1. and 4.".	
The rule summary's listing of the deadline to submit comments on the proposed rule is "October 2, 2024", which has already passed. Should this be revised to a date in the future?	Comment addressed – this date will be updated on any future submission
In SECTION 1 of the proposed rule, s. ATCP 82.01 (4) should be renumbered as (4) (intro.) and amended, rather than just amended. To do so, remove the treatment of sub. (4) from SECTION 1 and insert a new treatment SECTION to renumber and amend the provision. The introductory clause's list of affected provisions should be updated to show the provision under the listing of renumbered and amended provisions. Also, the final period that exists in the current text should be inserted and shown with a strike-through.	Comment addressed – changes made as requested

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Throughout the proposed rule, when amending a dollar amount,	Comment addressed – changes made as requested
strike-through both the dollar symbol and the accompanying	
number instead of striking only the number. For example, in	
SECTION 6, strike "\$60" and "\$100" and insert "\$75" and	
"\$125", respectively. Make similar changes in SECTION 7 with	
"\$60" both places it appears.	
In SECTION 7 of the proposed rule, insert "(intro.)" after "(1)" in	Comment addressed – change made as requested
the treatment clause. Make a corresponding change to the	
introductory clause.	
SECTION 8 of the proposed rule repeals all of s. ATCP 82.04	Comment addressed – change made as requested
(9), including its subparts. Therefore, remove references to sub.	
(9) (a) and (b) from the treatment clause. Make a corresponding	
change to the introductory clause.	
In SECTION 9 of the proposed rule, s. ATCP 82.06 (1) states that	On March 5, 2025, pursuant to the Attorney General's authority
a certain standard is incorporated by reference. The department	under Wis. Stat. § 227.21(2), the following standard published
should explain whether it has received the consent of the	by 3-A Sanitary Standards, Inc. was approved for incorporation
Attorney General for adoption of that standard. Materials may, in	by reference:
certain circumstances, be incorporated or updated with the	
consent of the Attorney General. The analysis for the proposed	"3-A Sanitary Standard for Stainless Steel Automotive
rule should be revised to include a comment on compliance with	Transportation Tanks for Bulk Delivery and Farm Pick-Up
that requirement. The department should also ensure that an	Service" No. 05-16 (October 31, 2016)
updated copy of the standard is available as provided in the	, , , , , , , , , , , , , , , , , , ,
current note for the provision. [s. 227.21 (2) (a), Stats.; and s.	
1.14, Manual.]	
In SECTION 14 of the proposed rule, insert "(intro.)" after "(a)"	Comment addressed – change made as requested
in the treatment clause. Make a corresponding change to the	
introductory clause.	
In SECTION 16 of the proposed rule, insert "(intro.)" after "(6)	Comment addressed – changes made as requested
(b)" in the treatment clause. Make a corresponding change to the	
introductory clause. Also, s. ATCP 82.08 (6) (b) refers to an	
application provided by the department. The department should	
consider inserting a note to indicate how the application form	
may be obtained. [s. 1.12 (3), Manual.]	

In SECTION 17 of the proposed rule, indicate in the treatment clause that s. ATCP 82.10 (2) (b) is renumbered as ATCP 82.10 (2) (b) (intro.) and amended. The introductory clause's list of affected provisions should also be updated to show the provision under the listing of renumbered and amended provisions.	Comment addressed – change made as requested
The material treated in SECTION 18 of the proposed rule should follow SECTION 19, not SECTION 17.	Comment addressed – changes made as requested
l. The following comments relate to SECTION 20 of the proposed rule:	
(1) Indicate in the treatment clause that s. ATCP 82.10 (8) (a) is renumbered as ATCP 82.10 (8) (a) (intro.) and amended. The introductory clause's list of affected provisions should also be updated to show the provision under the listing of renumbered and amended provisions.	
(2) In s. ATCP 82.10 (2) (h), strike-through the entire word "An" and insert the word "A" rather than striking only the letter "n".	
(3) In s. ATCP 82.10 (6) (b), it is not necessary to insert the phrase "as defined under this chapter" after "dairy plant". The term "dairy plant" is defined in s. ATCP 82.01 (4) for purposes of the chapter.	
(4) In s. ATCP 82.10 (6) (a) of the current administrative code, and as amended by the proposed rule, references to temperature indicate Fahrenheit first and Celsius second, in parentheses. However, in s. ATCP 82.10 (6) (b), the department inserts a reference to temperature with Celsius first and Fahrenheit second, in parentheses. Is this intentional?	
In SECTIONS 22, 30 to 32, 35, and 36 of the proposed rule, the department should consider not reusing subpart designations for	Comment addressed – changes made as requested

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new rule text where those subparts exist in the current	
administrative code and are renumbered by the proposed rule. It	
is generally best to avoid reusing a previously existing number.	
[s. 1.10 (3) (a), Manual.] Also, in the treatment clauses of	
SECTIONS 22, 32, and 35, it is not necessary to list the various	
paragraphs, subdivisions, or subdivision paragraphs that are	
included within a subsection or paragraph that is being created.	
For example, change "ATCP 82.10 (8) (b), (8) (b) 1., (8) (b) 2.,	
(8) (b) 2. a., (8) (b) 2. b., (8) (b) 2. c., (8) (b) 2. d., and (8) (c) are	
created to read:" to "ATCP 82.10 (8) (b) and (c) are created to	
read:". Make corresponding changes to the introductory clause.	
In SECTION 22 of the proposed rule, do not create a title for s.	Comment addressed – change made as requested
ATCP 82.10 (8) (b) 2. unless s. ATCP 82.10 (8) (b) 1. is also	
given a title. [s. 1.10 (2) (a) 2., Manual.]	
In SECTIONS 22 and 32 of the proposed rule, avoid using "(s)"	Comment addressed – change made as requested
to indicate that "sampler" may be singular or plural in ss. ATCP	
82.10 (8) (b) 2. c. and 82.12 (2) (c) 2. c. It is generally best to use	
the singular form of a word. [s. 1.05 (c), Manual.]	
In SECTION 23 of the proposed rule, insert "(intro.)" after "(9)	Comment addressed – change made as requested
(b)" in the treatment clause. Make a corresponding change to the	
introductory clause.	
In SECTION 24 of the proposed rule, change "(1) (m)" to "1m."	Comment addressed – changes made as requested
in the treatment clause. Also, add a period after "occurred".	
In SECTION 26 of the proposed rule, in s. ATCP 82.10 (11) (am)	Comment addressed – changes made as requested
1., strike-through "65.14 (6)" and insert "65.16 (3)" rather than	
striking-through only "14 (6)" and inserting "16 (3)". Also, in the	
treatment clause, insert "(intro.)" after "(10)". Make a	
corresponding change to the introductory clause.	
In SECTION 29 of the proposed rule, in s. ATCP 82.12 (1) (c),	Comment addressed – change made as requested
strike-through "(3)" and insert "(2)" rather than striking-through	
only the number "3" and inserting the number "2".	
In SECTIONS 30 and 32 of the proposed rule, add a period at the	Comment addressed – changes made as requested
end of each title of s. ATCP 82.12 (2) (a), (b), and (c), and	

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replace the semi-colon with a period at the end of each title of s.	
ATCP 82.12 (2) (c) 1. and 2. Add the designation "(title)" or	
"(intro.)" as applicable to each unit identified in the treatment	
clause, and make corresponding changes in the introductory	
clause.	
The order of the treatments in SECTIONS 35 and 36 should be	Comment addressed – change made as requested
reversed, to first renumber existing s. ATCP 82.16, and then to	
create s. ATCP 82.16 (1).	
In SECTION 35 of the proposed rule, the department should	Comment addressed – changes made as requested
create a title for s. ATCP 82.16 (1) because sub. (2) is given a	
title by SECTION 36. If titles are used for any subsection,	
paragraph, or subdivision, titles should be utilized in a consistent	
manner. [s. 1.10 (2) (a) 2., Manual.] Also, insert an introductory	
statement for sub. (1) (intro.) that specifies the applicability of the	
subunits and ends in a colon. [s. 1.11 (2) and (3), Manual.]	
The following comments relate to SECTION 36 of the proposed	Comment addressed – changes made as requested
rule:	
(1) The title for s. ATCP 82.16 (2) should be written in small	
capital letters. [s. 1.10 (2) (b) 3., Manual.]	
(2) Simplify the treatment clause to state that s. ATCP 82.16 is	
renumbered to s. ATCP 82.16 (2), without identifying each of the	
subunits. Renumbering a provision also renumbers all subunits	
contained within it. Make corresponding changes to the	
introductory clause. [s. 1.04 (6) (f), Manual.]	
(3) In the treatment clause, insert "(title)" before ", as	
renumbered", and change "has been amended" to "is amended".	
(4) Do not show the text of renumbered s. ATCP 82.16 (2)	
(intro.), because it is not amended; only its title is amended.	

In SECTIONS 6 and 7, the proposed rule increases certain application fees. The department could consider adding an initial applicability clause to identify at what point the new fees apply to applications in the process. For example, the clause could state: "This rule first applies (or SECTIONS 6 and 7 of this rule first apply) to a bulk milk tanker permit or a bulk milk weigher and sampler license applied for on the effective date of this rule." [s. 1.03 (3), Manual.]	Comment addressed – change made as requested
In the rule summary, under the "Related Statutes and Rules" heading, add "ATCP" before "65" and "82".	Comment addressed – change made as requested
In SECTION 2 of the proposed rule, in s. ATCP 82.01 (4) (d), should the reference to any business under par. (a) or (b) "of this section" be changed to any business under par. (a) or (b) "of this subsection"?	Comment addressed – change made as requested
In SECTION 3 of the proposed rule, in the definition of "processing plant" in s. ATCP 82.01 (8), change the cross-reference to the definition of "dairy products" from "97.20 (1) (h)" to "97.20 (1) (b)", and add a comma after "Stats.".	Comment addressed – change made as requested
The following comments relate to SECTION 1 of the proposed rule:  (1) In the definition of "Bulk milk weigher and sampler", change the comma after "purposes" to the word "or", and add a comma after "both".	Comment addressed – change made as requested. No definition was added, as milkhouse is a word clearly understood by the department and relevant stakeholders.
(2) In the definition of "Dairy farm", is the word "milkhouse" clearly understood by the department and relevant stakeholders? If not, add a definition for this term.	
In SECTION 3 of the proposed rule, s. ATCP 82.01 (5) defines "milk" as a product that is not visibly "changed". The department could consider clarifying the meaning of this. For instance, from what or from when is the change measured? On the other hand, similar phrasing is found in the definition of "abnormal milk" in	Comment addressed – no change was made to this section as the language matches s. ATCP 65.01 (1) and the department believes the meaning will be clear in implementation.

s. ATCP 65.01 (1), so perhaps the department believes that the	
meaning will be clear in implementation.	
In SECTION 3 of the proposed rule, in s. ATCP 82.01 (5), avoid	Comment addressed – change made as requested
the use of the slashed alternative "and/or". [s. 1.08 (1) (d),	
Manual.]	
In SECTION 4 of the proposed rule, in the definition of "single-	Comment addressed – change made as requested
farm pick-up" in s. ATCP 82.01 (9e), consider clarifying the	
meaning of "properly cooled milk". Could the department cite to	
a code or standard that governs the process of "properly" cooling	
milk?	
In SECTION 4 of the proposed rule, the definition of	Comment addressed – change made as requested
"temperature measuring device" in s. ATCP 82.01 (9m) could be	
clarified by either adding a comma before the word "without" and	
before the word "of", or moving the phrase "of the contents of a	
vessel" to follow the word "without".	
In SECTION 7 of the proposed rule, in s. ATCP 82.04 (2), add an	Comment addressed – change made as requested
underscored comma after "Stats.", and an underscored period at	
the end of the sentence.	
In SECTION 10 of the proposed rule, should "tanker unless" not	Comment addressed – change made as requested
be stricken-through? Without those words, s. ATCP 82.08 (1) (d)	
will not make grammatical sense.	
In SECTION 16 of the proposed rule, in s. ATCP 82.08 (4) (b),	Comment addressed – change made as requested
the department adds the following sentence: "Other forms of	
evidence must be readily accessible and must be retained as	
provided in par. (c).". Under s. ATCP 82.08 (4) (a), as proposed	
to be modified by SECTION 14, it appears that a bulk milk	
tanker must have either a cleaning tag or "other evidence of	
cleaning". Does this mean that if the tank cleaner affixes a	
cleaning tag, the tank cleaner does not also utilize "other	
evidence of cleaning"? If so, modify the new sentence in sub. (4)	
(b) to clarify that a tank cleaner is not required to have other	
forms of evidence accessible and retained in instances where a	
cleaning tag is utilized.	

In SECTION 20 of the proposed rule, in s. ATCP 82.10 (6) (a),	Comment addressed – change made as requested
the first sentence, as amended, reads as follows: "Before a bulk	
milk weigher and sampler accepts milk, the bulk milk weigher	
and sampler shall ensure the temperature of the milk to be	
accepted and recorded.". It is not clear what the bulk milk	
weigher and sampler must ensure. Should the word "ensure" be	
changed to "measure" or "observe"?	
In SECTION 20 of the proposed rule, the department proposes t	Comment addressed – no change was made to this section as
insert the term "temperature measuring device" into s. ATCP	temperature measuring device is a phrase clearly understood by
82.10 (6) (b). That paragraph already uses the term	the department and relevant stakeholders.
"thermometer". It is not clear how these two terms are different	
from one another. A plain language reading suggests that any	
thermometer is also a temperature measuring device.	
In SECTIONS 22 and 32 of the proposed rule, the department	Comment addressed – change made as requested
could consider using uniform syntax for the following two simil	
sentences, which appear in ss. ATCP 82.10 (8) (b) 2. and 82.12	
(2) (c) 2. a., if the department intends the sentences to have the	
same meaning: "At least one individual at the farm is a licensed	
bulk milk weigher and sampler under this chapter" and "The	
department has licensed at least one individual at the farm as a	
bulk milk weigher and sampler".	
In SECTION 32 of the proposed rule, the last sentence of s.	Comment addressed – change made as requested
ATCP 82.12 (2) (b) 1. is as follows: "If the silo manufacturer ha	
not specified an agitation time, or the agitation time	
recommended by the manufacturer has not been found to be	
acceptable, there shall be an alternative sampling means that	
accurately represents the milk on the load.". The department	
should clarify which party is responsible for making the finding	
that the agitation time is not acceptable and which party may	
prescribe the alternative sampling means that may be used.	
In SECTION 35 of the proposed rule, the department should	Comment addressed – change made as requested
clarify whether "an operator" in s. ATCP 82.16 (1), (2), and (3)	
refers to a bulk milk tanker operator or a dairy plant operator.	
101010 to a cash fifth talker operator of a daily plant operator.	